

TOWN OF RICHMOND
NEW HAMPSHIRE
Zoning Board of Adjustment



Zoning Board of Adjustment Public Meeting
Veteran's Hall
April 25, 2024 7:00 PM

- 1. Meeting called to order/roll call**
- 2. Election of Officers**
- 3. Final review/approval draft Minutes of March 14, 2024**
- 4. Final review/approval of draft Rules of Procedure (attached)**
- 5. Review/revise Applicant's Plot Plan**
- 6. NH Right to Know packet**
- 7. Other**

TOWN OF RICHMOND
NEW HAMPSHIRE
Zoning Board of Adjustment



**RICHMOND BOARD OF ADJUSTMENT
RULES OF PROCEDURE**

AUTHORITY

These rules of procedure are adopted under the authority of New Hampshire Revised Statutes Annotated, 1983, Chapter 676:1, and the zoning ordinance and map of the town of Richmond.

OFFICERS

1. A **chairman** shall be elected annually by a majority vote of the Board in the month of April following the Town meeting. The chairman shall preside over all meetings and hearings, appoint such committees as directed by the Board and shall affix his/her signature in the name of the Board. The chairman shall also maintain a record of all meetings, transactions and decisions of the Board and perform such other duties as the Board may direct by resolution.
2. A **vice-chairman** shall be elected annually by a majority vote of the Board in the month of April following Town meeting. The vice-chairman shall preside in the absence of the chairman and shall have the full powers of the chairman on matters, which come before the Board during the absence of the chairman.
3. All officers shall serve for one year and shall be eligible for re-election.

MEMBERS AND ALTERNATES

1. Up to **five alternate members** shall be appointed, as provided for by the local legislative body, and should attend all meetings to familiarize themselves with the workings of the Board to stand ready to serve whenever a regular member of the Board is unable to fulfill his/her responsibilities.
2. At meetings of the ZBA, alternates who are not activated to fill the seat of an absent or recused member or who have not been appointed by the chair to temporarily fill the unexpired term of a vacancy, may participate with the Board in a limited capacity. During a public hearing, alternates may sit at the table with the regular members and may view documents, listen to testimony, ask questions and interact with other Board members, the applicant, abutters and the public. Alternates shall not be allowed to make or second motions. Once the Board moves into deliberations, alternates shall remove themselves from the table and no longer participate with the Board. During work sessions or portions of meetings that do not

include a public hearing, alternates may fully participate, exclusive of any motions or votes that may be made. At all times, the chair shall fully inform the public of the status of any alternate present and identify the members who shall be voting on the application.

3. Members must reside in the community and are expected to attend each meeting of the Board to exercise their duties and responsibilities. Any member unable to attend a meeting shall notify the chairman as soon as possible. Members, including the chairman and all officers, shall participate in the decision-making process and vote to approve or disapprove all motions under consideration.

MEETINGS

1. **Regular Meetings/Hearings** will be held on the second Thursday of the month as needed at 7:00 p.m. at the Taylor Van Brocklin Building or the Veteran's Hall as determined by public notice. Other meetings may be held on the call of the Chairman provided public notice and notice to each member is given in accordance with RSA 91-A:2, II.

2. **Quorum**

A quorum for all meetings of the Board shall be three members, including alternates sitting in place of members.

- a. The Chairman will make every effort to ensure that all five-members, and one or two alternates, are present for the consideration of any appeal or application.
- b. If any regular Board member is absent from any meeting or hearing, or disqualifies himself from sitting on a particular case, the chairman shall designate one of the alternate members to sit in place of the absent or disqualified member, and such alternate shall be in all respects a full member of the Board while so sitting.
- c. Alternates shall be activated on a rotating basis from those present at a particular meeting. When an alternate is needed, the chair shall select the alternate who has not been activated for the longest time and if there are two or more alternates who meet the criteria, the alternate who has served the longest shall be activated. If two or more alternates still both meet that criteria, the selection shall be made by the flip of a coin.
- d. If there are less than five members (including alternates) present, the Chair shall give the option to proceed or not to the applicant. Should the applicant choose to proceed with less than five members present, that shall not solely constitute grounds for a rehearing should the applicant fail.
- e. If the applicant opts to postpone due to less than a full Board present, the Board shall announce the time, date, and location of the continued hearing. If the Board cannot determine the time, date, and location of the continued hearing, the Board shall provide new notice to all parties pursuant to RSA 676:7.

3. **Disqualification**

If any member finds it necessary to disqualify himself from sitting in a particular case, as provided in RSA 673:14, he shall notify the chairman as soon as possible so that an alternate may be requested to sit in his place. When there is uncertainty as to whether a member should be disqualified to act on a particular application, that member or another member of the Board may request the Board to vote on the question of disqualification. Any such request shall be made before the public hearing gets underway. The vote shall be advisory and non-binding.

Determining the threshold of disqualification can be difficult. To assist a member in determining whether or not they should step down (recuse themselves) Board members should review the questions which are asked of potential jurors to determine qualification (RSA 500-A:12). A potential juror may be asked whether he or she:

- a. Expects to gain or lose upon the disposition of the case;
- b. Is related to either party;
- c. Has advised or assisted either party;
- d. Has directly or indirectly given an opinion or formed an opinion;
- e. Is employed by or employs any party in the case;
- f. Is prejudiced to any degree regarding the case; or
- g. Employs any of the counsel appearing in the case in action then pending in the court.

Either the Chairman or the member disqualifying himself before the beginning of the public hearing on the case shall announce the disqualification. The disqualified member shall exit the meeting room during the public hearing and during all deliberation on the case.

4. **Order of Business**

The order of business for regular meetings shall be as follows:

- a. Call to order by the chairman
- b. Roll call by the chairman
- c. Minutes of previous meeting
- d. Unfinished business
- e. Public hearing
- f. New business
- g. Communications and miscellaneous
- h. Other business
- i. Adjournment

(Note: Although this is the usual order of business, the Board may wish to hold the hearings immediately after the roll call in order to accommodate the public).

APPLICATION/ DECISION

1. Applications

Each application for a hearing before the Board shall be made on forms provided by the Board and shall be presented to the land use assistant or secretary at the office of the selectmen who shall record the date of receipt over his or her signature.

Appeals from an administrative decision taken under RSA 676:5 shall be filed within 30 calendar days of the decision or when such decision becomes known or reasonably could have been known by the petitioner or as determined by the Board.

At each meeting, the Chairman shall present to the Board all applications received by him or her at least 7 days before the date of the meeting.

2. Forms

All forms prescribed herein and revisions thereof shall be adopted by resolution of the Board and shall become part of these Rules of Procedure.

3. Public Notice

- a.** Public notice of public hearings on each application shall be given in the manner prescribed in RSA 676:7. Notice of the public hearing shall be given as follows:
 - 1.** The appellant and every abutter and holder of conservation, preservation, or agricultural preservation restrictions shall be notified of the hearing by verified mail, as defined in RSA 21:53, stating the time and place of the hearing, and such notice shall be given not less than 10 days before the date fixed for the hearing of the appeal.
 - 2.** A public notice of the hearing shall be placed in the Keene Sentinel not less than 10 days before the date fixed for the hearing of the appeal.
 - 3.** Notice of the hearing shall be posted at the Town Hall, inside and out, and on the Town of Richmond's website in a prominent place and at the Veterans Hall not less than ten days (10) before the date fixed for the hearing.
- b.** The notice shall include a general description of the proposal which is the subject of the application, and shall identify the applicant and the location of the proposal, and shall also be given to the Planning Board, town clerk, and other parties deemed by the Board to have special interest. Said notice shall contain the same information as the public notice and shall be made on forms provided for this purpose.
- c.** The applicant shall pay for all required notice costs in advance.

4. Public Hearing

The conduct of public hearings shall be governed by the following rules:

- a. The Chairman shall call the hearing in session and ask for the clerk's report on the first case.
- b. The Chairman shall read the application and report on how public notice and personal notice were given.
- c. Members of the Board may ask questions at any point during testimony.
- d. Each person who appears shall be required to state his name and address and indicate whether he is a party to the case or an agent or counsel of a party to the case.
- e. Any member of the Board, through the Chairman, may request any party to the case to speak a second time.
- f. Any party to the case who wants to ask a question of another party to the case must do so through the Chairman.
- g. The applicant shall be called to present his appeal.
- h. Those appearing in favor of the appeal shall be allowed to speak.
- i. Those in opposition to the appeal shall be allowed to speak.
- j. The applicant and those in favor shall be allowed to speak in rebuttal.
- k. Those in opposition to the appeal shall be allowed to speak in rebuttal.
- l. Any person who wants the Board to compel the attendance of a witness shall present his request in writing to the chairman not later than 3 days prior to the public hearing.
- m. The Board of Adjustment will hear with interest any evidence that pertains to the facts of the case or how the facts relate to the provisions of the zoning ordinance and state zoning law. The Chairman shall present a summary setting forth the facts of the case and the claims made for each side. Opportunity shall be given for correction from the floor.
- n. The hearing on the appeal shall be declared closed and the next case called up.

5. Decisions

The Board shall decide all cases within 90 days of receipt of appeal or application and shall approve, approve with conditions, or deny the appeal or application. Notice of the decision will be made available for public inspection within five (5) business days, as required by RSA-676:3(II), and will be sent to the applicant by certified mail. The decision shall include specific written findings of fact that support the decision. Failure of the Board to make specific written findings of fact supporting a disapproval shall be grounds for automatic reversal and remand by the superior court upon appeal, in accordance with the time periods set forth in RSA 677:5 or RSA 677:15, unless the court determines that there are other factors warranting the disapproval. The notice shall also be given to the Planning Board, the Board of Selectmen, town clerk, property tax assessor and other town officials as determined by the Board.

6. Voting on Motions

The Chair may assign the task of drafting a motion to a board member who shall bring a draft motion to the board at the continuation of the deliberative portion of the hearing for the consideration of the board. Should a motion result in a tie vote or not receive the necessary 3 votes to decide in favor of the applicant, the opposite of the failed motion does not

automatically prevail. The Board must put forth a new motion to affirmatively set forth a decision.

7. Reconsideration by the Board/Motions for Rehearing

The Board may reconsider a decision to grant or deny an application or appeal or grant or deny a motion for rehearing provided such reconsideration is within the appeal period of the original decision as per 74 Cox Street LLC v. City of Nashua, September 21, 2007. Motions for Rehearing can only be received in the office of the Board during normal business hours. See Cardinal Development v. Winchester, 157 NH 710 (2008).

8. Rehearing Procedures

If the Board grants a motion for rehearing, the new public hearing shall be held within 30 days of the decision to grant tech rehearing provided all notice fees are paid an updated abutters list is submitted by the party requesting the rehearing. Notification of the rehearing shall follow the procedures set forth in RSA 676:7.

RECORDS

The records of the Board shall be kept by the town clerk and made available for public inspection at the town clerk's office located at Town of Richmond, 105 Old Homestead Highway, Richmond, New Hampshire 03470 in accordance with RSA 673:17. Final written decisions will be placed on file and available for public inspection within 5 business following the day after the date of decision is made. The decision shall include specific written findings of fact that support the decision. RSA 676:3. Minutes of all meetings including names of Board members, names of Board members who made or seconded each motion, persons appearing before the Board, and a brief description of the subject matter shall be open to public inspection within five (5) business days of the public meeting. Approved final minutes must also be posted on the Town of Richmond website in a consistent and reasonably accessible location. RSA 91-A: 2 II.

AMENDMENTS

These Rules of Procedure shall be adopted or amended by a majority vote at a regular meeting of the Board provided that such new rules or amendments are proposed and discussed prior to the meeting at which the vote is to be taken and shall be placed on file with the town clerk and be available for public inspection pursuant to RSA 676:1.

WAIVERS

Any portion of these Rules of Procedure may be waived in such cases where, in the opinion of the Board, strict conformity would pose a practical difficulty to the applicant and waiver would not be contrary to the spirit and intent of the rules.

JOINT MEETINGS AND HEARINGS

1. RSA 676:2 provides that the Board of Adjustment may hold joint meetings or hearings with other "land use boards," including the Planning Board, and that each board shall have discretion as to whether or not to hold a joint meeting with any other land use board.

2. Joint business meetings with any other land use board may be held at any time when called jointly by the chairman of the two boards.

3. A public hearing on any appeal or application to the Board of Adjustment will be held jointly with another board **only** under the following conditions:

- a. The joint public hearing must be a formal public hearing on appeals or applications to both boards regarding the same subject matter; and
- b. The provisions covering the conduct of public hearings, set forth in these rules, together with such additional provisions as may be required by the other board, shall be followed; and
- c. The other board shall concur in these conditions.

Rev. 4/2024